The Tennessee Investment in Student Achievement (TISA) Implementation Updates

Sam Pearcy | Deputy Commissioner of Operations



BESTALL

We will set all students on a path to success.

ACADEMICS

ALL TENNESSEE STUDENTS WILL HAVE ACCESS TO A HIGH-QUALITY EDUCATION, NO MATTER WHERE THEY LIVE

206 20 20 X 5 EDUCATORS

TENNESSEE WILL SET A NEW PATH FOR THE EDUCATION PROFESSION AND BE THE TOP STATE IN WHICH TO BECOME AND REMAIN A TEACHER AND LEADER FOR ALL

STUDENT READINESS

TENNESSEE PUBLIC SCHOOLS WILL BE EQUIPPED TO SERVE THE ACADEMIC AND NON-ACADEMIC NEEDS OF ALL STUDENTS IN THEIR CAREER PATHWAYS



Overview

- 2023-24 Allocations
- TISA Resources
 - TISA Guide
 - TISA Professional Development
- Implementation Next Steps
- Transparency & Accountability
- State Report Card Focus Groups



2023-24 TISA Allocations

Data & Releases

- Data files released beginning with January 2023 data deadline
- Preliminary funding allocation letters released beginning in February 2023 (2 months earlier than the BEP)
- Final allocations released to districts on July 7, 2023
 - Allocation information included:
 - TISA Calculator Included application of TISA rules to district data, a local contribution calculator, and required funds for existing educator salary increases
 - 9 Period Summary tab with averages by funding line and reporting period
 - School Calculations tab including funding amounts by school
 - School Counts tab with averaged reporting periods by funding line
 - District-submitted and state level input data:
 - Base Averaged Daily Membership (ADM) (also used for Small, Sparse, Concentrated Poverty, Post-Secondary Test, K-3 Literacy, and Charter)
 - Economically Disadvantaged ADM by student and school
 - Concentrated poverty school list from district Consolidated Funding Application in ePlan
 - Sparse calculation inputs of square miles by county
 - Special Education ADM by student and school
 - English Learner ADM by student and school with English Learner Tier
 - Career and Technical Education ADM (CTE ADM) by student by course and school
 - 3rd Grade ELA TCAP results by student by school
- Public charter school authorizers and schools/operators also received school level data files, including all data listed above and steps to estimate overall public charter school funding.





2023-24 TISA Allocations

FY24 Statewide Total

TISA - FY24 Finals						
District	STATE	District ID	STATE	County	STATE	
Element	Amount	Students/Services				Funding
Base	\$ 6,860.00	966,728.19			\$	6,631,755,356.23
WEIGHTS	Weight	Students/Services				Funding
Economically Disadvantaged	25%	284,998.16			\$	488,771,841.23
Concentrated Poverty	5%	648,179.16			\$	222,325,451.87
Small	5%	11,237.41			\$	3,854,431.35
Sparse	5%	332,516.42			\$	114,053,133.35
ULN 1	15%	58,185.16			\$	59,872,525.49
ULN 2	20%	101,256.79			\$	138,924,321.95
ULN 3	40%	31,506.04			\$	86,452,577.90
ULN 4	60%	22,697.80			\$	93,424,142.03
ULN 5	70%	33,367.35			\$	160,229,993.63
ULN 6	75%	17,597.02			\$	90,536,650.25
ULN 7	80%	14,222.98			\$	78,055,716.19
ULN 8	100%	731.92			\$	5,021,003.56
ULN 9	125%	17,207.61			\$	147,555,222.19
ULN 10	150%	630.59			\$	6,488,741.12
DIRECT						
K-3 Literacy	\$ 500.00	294,940.32			\$	147,470,162.04
4th Grade Tutoring	\$ 500.00	44,062.00			\$	22,031,000.00
СТЕ	\$ 5,000.00	47,309.57			\$	236,547,864.21
АСТ	\$ 93.00	136,092.96			\$	12,656,645.63
Charter	\$ 509.11	43,212.44			\$	22,000,000.00
OUTCOMES						
					\$	80,000,000.00
TOTAL					\$	8,848,026,780.23





2023-24 TISA Allocations

FY24 Notes

Process

- 6 rounds of TISA data reporting allowed for earlier and more robust data reviews at the local level to ensure accuracy in final allocations.
- Engagements with public charter schools introduced a different level of conversation than has existed historically.
- Continuous feedback loops refined data presentation and explanations on key calculations.

Outputs

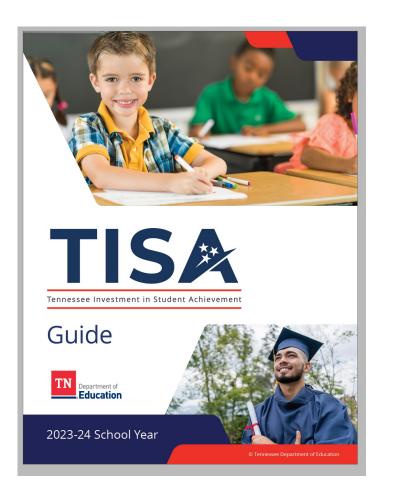
- Final statewide allocation was within .14% of the Spring 2022 estimate generated as TISA went through legislative process.
- No district's FY24 local contribution amount exceeded its maintenance of effort funding level (shift to TISA did not create new pressure on local tax base).

Support Funding & Appeals

- 8 districts qualified for the BEP Transition Hold Harmless Funding
 - 5 districts were projected to qualify in the Spring 2022 estimates
 - 1 district qualified due to closure of virtual school
 - 2 districts qualified on finals due to small size and declining enrollment
- 4 districts filed appeals
 - 2 appeals filed on baseline funding calculation related to 2023 BEP allocations
 - 2 appeals filed on significant data issues as submitted by districts



Resources: TISA Guide



The TISA Guide outlines required data for the TISA formula and information on the following:

- TISA Formula Components: Base, Weights, Direct, Outcomes
- Fast-Growth Funds
- Educator Salary Increases
- Local Contribution and Fiscal Capacity
- Distribution of Funds
- TISA Annual Calendar
- TISA Appeals Process
- Reporting Requirements
- TISA Accountability

The department welcomes input from all stakeholders on additional information to be included in the guide. The guide will be updated as more information becomes available.





Resources: TISA Professional Development



- TISA Training Series: ~10-15 minute modules providing information on key components of TISA for stakeholders
- Quick Guides: Companion documents to training modules providing highlights on various TISA topics
- Available Modules:
 - TISA Overview
 - Local Contribution
 - Unique Learning Needs
 - Outcome Bonuses
 - Fast-Growth Funding
 - Support Funding
- Additional modules are being developed based on stakeholder feedback and requests



Resources: TISA Professional Development

- Spring 2023
 - TN Data and Attendance Conference Spring Attendance Supervisors/Data Leads
 - Fiscal Workshops Finance Directors/Federal Program Directors
 - Charter Schools Operators and Authorizers
 - TOSS Events New Superintendent Academy, Legislative Conference
 - Regional Superintendent Study Council meetings Directors
 - IT Regional User Groups IT Directors
 - Coordinated School Health, SAVE Act Coordinators, and Family Resource Centers Leads Calls
- Fall 2023 (Planning)
 - Superintendent Study Council Annual Conference
 - TN Association of School Business Officials (TASBO)
 - TOSS New Superintendents Academy
 - TDAC Fall Conference
 - TN Government Finance Officers Association
 - TN School Board Association
- Ongoing
 - Direct technical assistance calls
 - TISA Steering Committee
 - Finance Director office hours





Implementation Next Steps

TISA Rules

- Outcomes Rule Revisions
 - Received positive recommendation from SBE on February 10th
 - Rulemaking hearing held June 1, 2023
 - Continuing through formal rule promulgation process
 - Attorney General's Office Review
 - Secretary of State Public Posting Period
- CTE Rule Revisions
 - Reflects input from CTE engagement groups (included members of General Assembly, SCORE, THEC, TDLWFD, Secondary CTE Teachers, CTE Directors, Director of Schools, State Board Members, External Partners)
 - Focuses tiering of CTE programs of study with emphasis on:
 - High-wage (70%),
 - High-demand (20%)
 - High-skill (10%)
 - Continuing through formal rule promulgation process
 - Submission to Secretary of State and pending rulemaking hearing date
 - Will be brought to SBE for recommendation after adjustments from public comment and rulemaking hearing





Implementation Next Steps



Additional FY24 Funding Calculations

- 2022-23 Outcomes Awarded by December
 - Rule updates currently in promulgation process
 - Elementary and middle school data currently being assessed
 - High school data is both under review and will require additional data collection this fall
- Fast Growth Funds
 - Student Stipends: First round awarded in October
 - Infrastructure Stipends: Awarded after all student stipends are awarded for 2023-24



Transparency & Accountability



- For the 2023-24 school year, and each year thereafter, reporting on school and district-level funding decisions under TISA will be available on the State Report Card.
- New features to support TISA transparency will include the TISA Calculator and Comparison Tool.
 - **TISA Calculator:** Allows a parent or guardian to input their student's unique information in a secure and anonymous tool that can demonstrate the amount of funding a student would generate under the TISA formula.
 - **Comparison Tool:** The school and LEA comparison tool is a new feature that allows users to select multiple schools or LEAs based on a variety of indicators (e.g. achievement, finances, demographics, etc.) and compare them all on one screen for easier viewing.



Transparency & Accountability



- T.C.A. § 49-3-112 requires LEAs to produce an accountability report that establishes goals for student achievement, including the goal of 70% or more of the LEA's third grade students demonstrate proficiency on the ELA TCAP.
 - Starting with reports submitted in 2024-25, the accountability report must also describe how the LEA's budget and expenditures for prior school years enabled the LEA to make progress toward the student achievement goals.
- The reports must be submitted to the department by November 1 of each year. LEAs must provide the opportunity for public comment before submitting the report to the department.
- The department will release a template for LEAs in developing this report on 8/8.



State Report Card Reporting Focus Groups



State Reporting: Focus Group Findings

- Lack of exposure to TISA for these parents prior to focus group
- Belief that using TISA Calculator would directly impact their student's funding and a concern that parents may be dishonest to increase their student's allocation
- Difficulty navigating question categories and a misunderstanding of the "why" behind the prompts required when using the TISA Calculator
- Desire for a clear explanation of the transition from BEP to TISA
- General understanding that TISA better supports students needing additional supports, however there is a concern for how this impacts students who are on track and doing well



State Reporting: TISA Communication and Resource Recommendations

- Develop a communication campaign centered on spreading awareness about what TISA is, how it generally works, and why it is better than the previous formula.
- Create positive buzz/mindset and help parents approach the information with less skepticism.
- Include FAQ and potential scripts from Superintendents/Principals when they get questions from parents about allocations and where the funding dollars go
- Provide a clear explanation of what TISA is and how base level funding works (i.e. How much does each student get no matter what, clarify this statewide)
- Clear timeline from BEP to TISA



State Reporting: TISA Calculator Recommendations

- Make introductory language the first piece that users see
- Remove jargon (i.e. sparse, special education consultation)
- Address deficit-based language around terms like "runaway," and "migrant"
- Clarify base number (minimum funding for any student), how additional funding is provided, and what happens after allocations (i.e. money allocated x time, spent by y time, reporting on how it was spent by z time)
- Clarify that parent answers to the questions are demonstrative and do no affect their student's allocation
- Possibility of removing categories that wouldn't apply based on school level



Questions?

