Office of the

Obion County Clerk

2 Bill Burnett Circle, Union City, Tennessee 38261 (731) 885-3831 (731) 885-0945 fax

Vollie Boehms, County Clerk

September 21, 2010

RE: Resolution to Amend Code of Ethics for Obion County, TN

CERTIFIED MAIL: 7008 3230 0003 4846 2127

Tennessee Ethics Commission 404 James Robertson Parkway, Suite 104 Nashville, TN 37243

ATTN: Executive Director Drew Rawlins

Dear Mr. Rawlins:

The Obion County Legislative Body met in regular session on Monday, September 20, 2010 and adopted by unanimous vote a "Resolution to Amend Code of Ethics for Obion County, Tennessee."

Enclosed is a certified copy of that resolution which deleted Section 5 of the Code of Ethics in its entirety and replaced it with the following language: "Pursuant to Tennessee Code §8-17-106, violations of ethical standards by officials or employees of entities covered by the Comprehensive Governmental Ethics Reform Act of 2006 shall be enforced in accordance with the provisions of existing law."

Please file this amendment with the original copy of the "Code of Ethics for Obion County, Tennessee."

Sincerely,

Vollie Jean Boehms Obion County Clerk

Vallie & Bochma

VJB: dh Enclosure

RESOLUTION TO AMEND CODE OF ETHICS FOR OBION COUNTY, TENNESSEE

-WHEREAS, the Comprehensive Governmental Ethics Reform Act of 2006 required each county to adopt an ethics policy to address the disclosure and/or limits on gifts and the disclosure of conflicts of interest; and

WHEREAS, the Obion County Legislative Body, meeting on the 21st day of May 2007, adopted a Code of Ethics for officials and employees of Obion County; and

WHEREAS, Obion County now desires to amend the Code of Ethics adopted on May 21, 2007.

NOW, THEREFORE, BE IT RESOLVED by the County Legislative Body of Obion County, Tennessee, meeting in session on this 20th day of September, 2010, that:

SECTION 1. The Code of Ethics for Obion County, adopted on May 21, 2007, is hereby amended as follows:

- a. Section 5 of the Code of Ethics, which required the formation of a county ethics committee and discussed the handling of ethics complaints, is hereby deleted in its entirety.
- b. Section 5 of the Code of Ethics will be replaced with the following language: Pursuant to **Tennessee Code §8-17-106**, violations of ethical standards by officials or employees of entities covered by the Comprehensive Governmental Ethics Reform Act of 2006 shall be enforced in accordance with the provisions of existing law.

SECTION 2. Upon approval of this Resolution, the County Clerk is directed to:

- a. Mail a copy of this Resolution to the State Ethics Commission; and
- b. Mail a copy of this Resolution to each county office governed thereby; and
- c. Post a copy of the revised Code of Ethics on each bulletin board in the County Courthouse.

SECTION 3. This Resolution shall take effect upon adoption, the general welfare requiring it.

ADOPTED this 20th day of September, 2010.

VOLLIE JEAN BOEHMS

OBION COUNTY CLERK

2 BILL BURNETT CIRCLE UNION CITY, TN 38261 Telephone 731-885-3831 Fax 731-885-0287

May 23, 2007

Mr. Bruce A. Androphy, Executive Director Tennessee Ethics Commission 312 Eight Avenue North 8th Floor, William R. Snodgrass Tower Nashville, TN 37243

RE: Obion County Code of Ethics

Dear Mr. Androphy:

The Obion County Legislative Body meeting in regular session on the 21st day of May, 2007 approved the enclosed "CODE OF ETHICS" for officials and employees of Obion County government. Also enclosed is a certified copy of the resolution adopting these ethical standards.

Sincerely,

Vollie Jean Boehms

Obion County Clerk

VJB/enclosure

RESOLUTION TO ADOPT A CODE OF ETHICS FOR OFFICIALS AND EMPLOYEES OF OBION COUNTY GOVERNMENT

WHEREAS, Section 49 of the Comprehensive Governmental Ethics Reform Act of 2006, 2006 Public Chapter 1 (1st Ex. Sess.), (the "Ethics Reform Act") requires county legislative bodies to adopt certain ethical standards by resolution on or before June 30, 2007; and

WHEREAS, the County Technical Assistance Service (CTAS) was directed to prepare and disseminate a model of ethical standards which may be adopted by counties in compliance with the Ethics Reform Act; and

WHEREAS, Obion County desires to adopt the CTAS model of ethical standards, as amended, as the Code of Ethics for Obion County;

NOW THEREFORE, BE IT RESOLVED by the Obion County legislative body meeting in session on this 21st day of May, 2007, that:

SECTION 1. The model of ethical standards developed by CTAS, as amended, and attached to this resolution is hereby adopted as the Code of Ethics for Obion County.

SECTION 2. Upon approval of this resolution, the County Clerk is directed to:

- (a) Mail a copy of this resolution to the State Ethics Commission; and
- (b) Mail a copy of this resolution and the attached Code of Ethics to each county office governed thereby, including all boards, committees, commissions, authorities, corporations or other instrumentalities appointed or created by the county or an official of the county, and specifically including the county school board, the county election commission, the county health department, and utility districts in the county; and
- (c) Post a copy of the Code of Ethics on each public bulletin board in the county courthouse.

SECTION 3. This resolution shall take effect upon its passage and approval, the public welfare requiring it.

ADOPTED this 21st day of May, 2007.

Ralph Puckett, Chairman

APPROVED:

ATTEST:

County Clerk

CODE OF ETHICS OBION COUNTY, TENNESSEE

Section 1. Definitions.

- (1) "County" means Obion County, which includes all boards, committees, commissions, authorities, corporations or other instrumentalities appointed or created by the county or an official of the county, and specifically including the county school board, the county election commission, the county health department, and utility districts in the county.
- (2) "Officials and employees" means and includes any official, whether elected or appointed, officer, employee or servant, or any member of any board, agency, commission, authority or corporation (whether compensated or not), or any officer, employee or servant thereof, of the county.
- (3) "Personal interest" means, for the purpose of disclosure of personal interests in accordance with this Code of Ethics, a financial interest of the official or employee, or a financial interest of the official's or employee's spouse or child living in the same household, in the matter to be voted upon, regulated, supervised, or otherwise acted upon in an official capacity.
- <u>Section 2. Disclosure of personal interest in voting matters</u>. An official or employee with the responsibility to vote on a measure shall disclose during the meeting at which the vote takes place, before the vote and to be included in the minutes, any personal interest that affects or that would lead a reasonable person to infer that it affects the official's vote on the measure. In addition, the official or employee may, to the extent allowed by law, recuse himself or herself from voting on the measure.
- Section 3. Disclosure of personal interest in non-voting matters. An official or employee who must exercise discretion relative to any matter other than casting a vote and who has a personal interest in the matter that affects or that would lead a reasonable person to infer that it affects the exercise of the discretion shall disclose, before the exercise of the discretion when possible, the interest on the attached disclosure form and file the disclosure form with the county clerk. In addition, the official or employee may, to the extent allowed by law, recuse himself or herself from the exercise of discretion in the matter.
- Section 4. Acceptance of gifts and other things of value. An official or employee, or an official's or employee's spouse or child living in the same household, may not accept, directly or indirectly, any gift, money, gratuity, or other consideration or favor of any kind with a value greater than \$25 per day, no more than four (4) times per year, for a total not to exceed \$100 per year from anyone other than the county:
- (1) for the performance of an act, or refraining from performance of an act, that he would be expected to perform, or refrain from performing, in the regular course of his duties; or
- (2) that a reasonable person would understand was intended to influence the vote, official action, or judgment of the official or employee in executing county business.

It shall not be considered a violation of this policy for an official or employee to receive entertainment, food, refreshments, meals, health screenings, amenities, foodstuffs, or beverages that are provided:

- (1) in connection with a conference sponsored by an established or recognized association of county government officials or by an umbrella or affiliate organization of such association of county government officials.
- (2) in connection with any conference, meeting, or seminar sponsored or hosted by an organization or association to which the department of county government pays membership dues or registration fees.
- (3) By any other governmental or quasi-governmental unit, agency, or organization, whether local, state, or federal.
- (4) To all employees and officials of the county governmental department as a group, in the context of recognition or appreciation.

Section 5. Ethics Complaints. A County Ethics Committee (the "Ethics Committee") consisting of five members shall be appointed to one-year terms by the County Mayor with confirmation by the county legislative body, to be appointed each year at the same time as internal committees of the county legislative body. At least three members of the committee shall be members of the county legislative body; one member shall be a constitutional county officer or, should no constitutional county officer be willing to accept appointment, an additional member of the county legislative body; and the remaining member may be either a member of a board, committee, commission, authority, corporation, or other instrumentality governed by this policy, or an additional member of the county legislative body. The Ethics Committee shall convene as soon as practicable after their appointment and elect a chair and a secretary. The records of the Ethics Committee shall be maintained by the secretary and shall be filed in the office of the county clerk, where they shall be open to public inspection.

Questions and complaints regarding violations of this Code of Ethics or of any violation of state law governing ethical conduct should be directed to the chair of the Ethics Committee. Complaints shall be in writing and signed by the person making the complaint, and shall set forth in reasonable detail the facts upon which the complaint is based.

The County Ethics Committee shall investigate any credible complaint against an official or employee charging any violation of this Code of Ethics, or may undertake an investigation on its own initiative when it acquires information indicating a possible violation, and make recommendations for action to end or seek retribution for any activity that, in the Committee's judgment, constitutes a violation of this Code of Ethics. If a member of the Committee is the subject of a complaint, such member shall recuse himself or herself from all proceedings involving such complaint.

The Committee may:

- (1) refer the matter to the County Attorney for a legal opinion and/or recommendations for action;
- (2) in the case of an official, refer the matter to the county legislative body for possible public censure if the county legislative body finds such action warranted;
- (3) in the case of an employee, refer the matter to the official responsible for supervision of the employee for possible disciplinary action if the official finds discipline warranted;
- (4) in a case involving possible violation of state statutes, refer the matter to the district attorney for possible ouster or criminal prosecution;

The interpretation that a reasonable person in the circumstances would apply shall be used in interpreting and enforcing this Code of Ethics. When a violation of this code of ethics also constitutes a violation of a personnel policy or a civil service policy, the violation shall be dealt with as a violation of the personnel or civil service provisions rather than as a violation of this Code of Ethics.

<u>Section 6. Applicable State Laws</u>. In addition to the ethical principles set out in this Code of Ethics, state laws also provide a framework for the ethical behavior of county officials and employees in the performance of their duties. Officials and employees should familiarize themselves with the state laws applicable to their office or position and the performance of their duties. To the extent that an issue is addressed by state law (law of general application, public law of local application, local option law, or private act), the provisions of that state law, to the extent they are more restrictive, shall control.

Following is a brief summary of selected state laws concerning ethics in county government. For the full text of these statutes, see the Tennessee Code Annotated (T.C.A.) sections indicated.

Campaign finance – T.C.A. Title 2, Chapter 10. Part One (campaign financial disclosure) requires candidates for public office to disclose contributions and contributors to their campaigns. Part Three (campaign contribution limits) limits the total amount of campaign contributions a candidate may receive from an individual and sets limits on the amount a candidate may receive in cash.

Conflict of interest – T.C.A. § 12-4-101 is the general conflict of interest statute that applies in all counties. It prohibits anyone who votes for, lets out, or in any manner supervises any work or contract from having a direct financial interest in that contract, purchase or work, and it requires disclosure of indirect financial interests by public acknowledgment.

Conflict of interest – T.C.A. § 49-6-2003 applies to the department of education in all counties and prohibits direct and indirect conflicts of interest in the sale of supplies for use in public schools.

Conflict of interest – T.C.A. § 5-1-125 applies in all counties and prohibits county officials and employees from purchasing surplus county property except where it is sold by public bid.

Conflict of interest - T.C.A. § 54-7-203 applies in all counties that are governed by the

County Uniform Highway Law. It prohibits officials and employees in the highway department and members of the county legislative body from having any personal interest in purchases of supplies, materials, machinery, and equipment for the highway department.

Conflict of interest - T.C.A. § 5-14-114 applies in counties that have adopted the County Purchasing Law of 1957. It prohibits the purchasing agent, members of the purchasing commission, and all county officials from having any financial or other personal beneficial interest in any contract or purchase of goods or services for any department or agency of the county.

Conflict of interest - T.C.A. § 5-21-121 applies in counties that have adopted the County Financial Management System of 1981. It prohibits all county officials and employees from having any financial or other personal beneficial interest in the purchase of any supplies, materials or equipment for the county.

Conflict of interest – T.C.A. §§ 5-5-102 and 12-4-101 govern disclosures and abstentions from voting due to conflicts of interest of members of county legislative bodies.

Conflict of interest disclosure statements - T.C.A. § 8-50-501 and the following sections require candidates and appointees to local public offices to file a disclosure statement with the state ethics commission listing major sources of income, investments, lobbying activities, professional services provided, bankruptcies, certain loans, and other information, and to keep these statements up to date.

Gifts - T.C.A. § 5-14-114 applies in counties that have adopted the County Purchasing Law of 1957. It prohibits the purchasing agent, members of the purchasing commission, and all county officials from receiving anything of value, directly or indirectly, from anyone who may have or obtain a contract or purchase order with the county.

Gifts – T.C.A. § 5-21-121 applies in counties that have adopted the County Financial Management System of 1981. It prohibits the finance director, purchasing agent, and employees in those departments from accepting anything of value, directly or indirectly, from anyone who furnishes supplies, materials or equipment to the county.

Honoraria - T.C.A. § 2-10-116 prohibits elected officials from accepting an honorarium (including money or anything of value, but not including reimbursement for actual expenses) for an appearance, speech, or article in their official capacity.

Private use of public property - T.C.A. § 54-7-202 applies in counties that are governed by the County Uniform Highway Law. It prohibits the private use of equipment, rock, and other highway materials.

Court sales – T.C.A. § 39-16-405 prohibits judges, clerks of court, court officers, and employees of court, from bidding on or purchasing any property sold through the court for which such person discharges official duties.

Rules of the Supreme Court - Rule 10, Cannon 5 (Code of Judicial Conduct) establishes ethical rules for judges and other court personnel when exercising judicial functions.

Fee statutes - T.C.A. §§ 8-21-101, 8-21-102, and 8-21-103 set out circumstances where fees are authorized, prohibit officials from requiring payment of fees in advance of performance of services except where specifically authorized, and set penalties for charging excessive or unauthorized fees.

Consulting fee prohibition for elected county officials – T.C.A. §§ 2-10-122 and 2-10-124 prohibit officials from receiving compensation for advising or assisting a person or entity in influencing county legislative or administrative action.

Crimes involving public officials- T.C.A. § 39-16-101 and the following sections prohibit bribery, soliciting unlawful compensation, and buying and selling in regard to offices.

Official misconduct - T.C.A. § 39-16-402 applies to public servants and candidates for office and prohibits unauthorized exercise of official power, acting in an official capacity exceeding the servant's power, refusal to perform a duty imposed by law, violating a law relating to the servant's office or employment, and receiving a benefit not provided by law.

Official oppression – T.C.A. § 39-16-403 prohibits abuse of power by a public servant.

Bribery for votes - T.C.A. §§ 2-19-121, 2-19-126, and 2-19-127 prohibit bribery of voters in elections.

Misuse of official information - T.C.A. § 39-16-404 prohibits a public servant from attaining a benefit or aiding another person in attaining a benefit from information which was obtained in an official capacity and is not available to the public.

Ouster law - T.C.A. § 8-47-101 sets out conduct which is punishable by ouster from office, including misconduct in office and neglect of duty.